BARROW BOROUGH COUNCIL



TOWN HALL DUKE STREET BARROW-IN-FURNESS

18th February, 2013

To: The Members of Barrow Borough Council

Madam Mayor, Ladies and Gentlemen

You are hereby summoned to attend an Extraordinary Meeting of BARROW BOROUGH COUNCIL to be held in the COUNCIL CHAMBER at the TOWN HALL, BARROW on TUESDAY the 26TH day of FEBRUARY, 2013 COMMENCING AT 5.30 PM for the transaction of the business specified below.

Executive Director

Prior to the business of the meeting, Prayers will be offered.

Business

DECLARATIONS OF INTEREST.

To receive declarations by Members and/or co-optees of interests in respect of items on this Agenda.

Members are reminded that, in accordance with the revised Code of Conduct, they are required to declare any disclosable pecuniary interests or other registrable interests which have not already been declared in the Council's Register of Interests. (It is a criminal offence not to declare a disclosable pecuniary interest either in the Register or at the meeting).

Members may however, also decide, in the interests of clarity and transparency, to declare at this point in the meeting, any such disclosable pecuniary interests which they have already declared in the Register, as well as any other registrable or other interests.

- 2. TO RECEIVE APOLOGIES FOR ABSENCE
- 3. TO RECEIVE A REPORT FROM THE EXECUTIVE COMMITTEE AND CONSIDER RECOMMENDATIONS CONTAINED THEREIN.

To expedite the business of the meeting, Members are requested to give the Executive Director adequate notice of any Amendment which they propose to raise.

- 4. GENERAL FUND REVENUE BUDGET 2013-2014 AND THE OUTCOME OF THE PUBLIC CONSULTATION EXERCISE.
- 5. SETTING THE COUNCIL TAX FOR THE YEAR COMMENCING 1ST APRIL, 2013.
- 6. TO PASS THE FOLLOWING RESOLUTION, THAT IS TO SAY:

That the Council authorises the fixing of its Common Seal to any documents to give effect to the Minutes and proceedings of the Committees submitted to or approved by this meeting and any other matters dealt with at this meeting.

COUNCIL		Agenda
Date of Meeting:	26th February, 2012	Item
Reporting Officer:	Executive Director	3

REPORT OF THE EXECUTIVE COMMITTEE

The following recommendations are submitted for consideration by the Council.

Executive Committee – 23rd January, 2013

The recommendations set out below are those determined by the Executive Committee on 23rd January, 2013.

1.0 The Housing Revenue Account 2013/14

1.1 Recommendations:-

To recommend the Council:-

- (i) To note information at point (1) of the report;
- (ii) To note the information regarding balances at point (2) of the report;
- (iii) To note the information in point (3) of the report and agree the 2013/14 budget as shown at Appendix A of the report;
- (iv) To agree an average increase of 3.85% in line with Rent Restructuring guidelines and note the effect on individual rents shown at Appendix B of the report:
- (v) To agree the increase of Garage charges of 3.85% as show at point (4.1) of the report; and
- (vi) To note the information at point (4.2) of the report.
- 2.0 Budget Proposals 2013-14
- 2.1 Recommendations:-
- (i) To agree the budget consultation process as referred to in the report;
- (ii) To note that the Budget Council was to be held on 26th February, 2013 at 5.30 p.m.; and

Decision (Recommended to Council):

To recommend the Council:-

- (iii) To set the budget at £11,054,830 excluding parish precepts, with a 1.9% increase in the borough element of the Council Tax;
- (iv) To agree to use £219,174 of the financial settlement to balance the 2013-2014 budget;
- (v) To agree to add £167,780 of the financial settlement to reserves.
- (vi) To agree to retain the Neighbourhood Management Team and the Operational Costs of 242/244 Dalton Road at a cost of £87,690;
- (vii) To agree to the £8,000 increase in professional fees for Environmental Health duties;
- (viii) To agree to the £5,000 reduction in the Members training budget;
- (ix) To agree to the addition of £3,500 for membership of the Industrial Communities Alliance.
- (x) To agree to end the supply of dog fouling bags, saving £2,000;
- (xi) To agree the car parking pay and display charges as listed in the report;
- (xii) To agree the price increases as listed in the report;
- (xiii) To decline the Council Tax Freeze Grant offered for 2013-2014 as referred to in the report;
- (xiv) To approve the recommendations of the Housing Management Forum regarding the Housing Revenue Account;
- (xv) To approve the Capital Programme for 2013-2014 to 2015-2016 as referred to in the report;
- (xvi) To approve the Treasury Management Strategy Statement for 2013-2014 to 2015-2016 as referred to in the report;
- (xvii) To approve the borrowing Approved Limit for 2013-2014 as £58 million; and
- (xviii) To approve the movements in reserves and balances as set out in the report, adjusted for 242/244 Dalton Road.

COUNCIL		Agenda
Date of Meeting:	26th February, 2013	Item
Reporting Officer:	Borough Treasurer	4

Title: General Fund Revenue Budget 2013-2014 and the Outcome of the Public Consultation Exercise

Summary and Conclusions:

This report informs Council of the final revenue budget position after the Government Financial Settlement confirmation and the outcome of the public consultation process relating to the budget proposals.

Recommendations:

Members are recommended -

- 1. To note the amendments for 242/244 Dalton Road, the reduction in Government Support, the additional allocation of New Homes Bonus and the inclusion of the Parish precepts, and to agree to add the net amount to the earmarked Restructuring Reserve;
- 2. To note that no responses have been received from the public consultation; and
- 3. To note Minute No. 35 of the Overview and Scrutiny Committee.

Report

This report sets out the final revenue budget which has been amended since it was presented to the Executive Committee on 23rd January, 2013. The report also contains the outcome of the public consultation and the budget report of the Overview and Scrutiny Committee.

The General Fund Revenue Budget is recommended to be set as £11,168,690 for 2013-2014, including Parish precepts, as set out at **Appendix 1**.

General Fund Revenue Budget

At the Executive Committee on 23rd January, 2013 an amendment was made to the Neighbourhood Management Team recommendation concerning 242/244 Dalton Road. This amendment changes a number of lines within the Net Revenue Budget but does not alter the total of the revenue budget. This was to be funded

by a reduction in the amount being added to reserves. The changes are set out below:

Item	Amendment
Property costs	£11,850
Contract services	£2,860
External income	(£7,100)
Net total	£7,610
Reduction in amount reserved	(£7,610)

On 4th February, 2013 the Government issued the final 2013-2014 Settlement which has decreased by £66 to £6,843,241. The Council's Revenue Spending Power has also been reduced year on year by a further 0.8% to 17.7%. The increased funding gap from the loss of the Revenue Spending Power is reflected in an increase in the Efficiency Support Grant; the conditional grant that the Council has to apply for. The Efficiency Support Grant has increased by £43,556 to £1,175,118.

The (rounded) amendment for the final Settlement figure changes the revenue budget as it impacts both the Net Revenue Budget and the Total Revenue Financing:

Item	Amendment
Revenue Support Grant	£40
Collection Fund – Barrow	£30
Net total	£70
Reduction in amount reserved	(£70)

Included within the final Revenue Spending Power is an additional allocation of New Homes Bonus which was originally retained by the Government during the Settlement period and is now distributed pro rata to the final Start-Up Funding Assessment; this is another term for the Settlement. Members should note that this distribution is therefore made net of the Efficiency Support Grant, so for the Council the distribution is based on £6,843,241 and not £8,018,359. The additional New Homes Bonus of £23,173 gives a total for 2013-2014 of £212,974. This amendment changes the revenue budget as it impacts both the Net Revenue Budget and the Total Revenue Financing:

Item	Amendment
New Homes Bonus	(£23,170)
Increase in amount added to reserves	£23,170

The Parish precepts have been received and have been incorporated into the revenue budget. Within the budget presented at the Executive Committee on 23rd January, 2013, it was noted that £15,000 of the Council Tax Support Grant had been estimated for the Parishes. Now that the precepts have been received, the figures have been calculated and an adjustment is required. The Council is paying the full amount of precept requested by the Parishes and the split between the amount raised in Council Tax and the amount funded by the Council Tax Support

Grant is based on the Parish tax base and the Band D element including any increases.

The Parish precepts and the split for Council Tax Setting purposes are set out below:

Parish	Precept	Equates to Council Tax of	Council Tax Support Grant
Dalton with Newton	£73,000	£63,040	£9,960
Askam and Ireleth	£27,000	£24,350	£2,650
Lindal and Marton	£3,500	£3,370	£130
Total	£103,500	£90,760	£12,740

The Parish precepts have been added to the Net Revenue Budget, together with the amendment to reduce the estimated Council Tax Support Grant. The Council Tax element of the precept has been added to the Total Revenue Financing of the budget. This amendment changes the revenue budget as it impacts both the Net Revenue Budget and the Total Revenue Financing:

Item	Amendment
Supplies and Services – remove original estimate	(£15,000)
Supplies and Services – add Parish precepts	£103,500
Increase in amount added to reserves	£2,260
Net total	£90,760
Collection Fund – Barrow (Borough)	(£90,760)

The table below summarises the change in the amount being added to reserves:

Item	Amendment
Amount as per Executive Committee, 23 rd January, 2013	£167,780
Amendments:	
242/244 Dalton Road retained	(£7,610)
Final Settlement reduction	(£70)
Additional New Homes Bonus	£23,170
Council Tax Support Grant initially set aside for Parishes	£2,260
Net total	£17,750
Revised amount to be added to reserves	£185,530

The final table summarises the changes to the revenue budget, since the Executive Committee on 23rd January, 2013:

Net Revenue Budget	Amendment
Amount as per Executive Committee, 23 rd January, 2013	£11,054,830
Amendments:	
242/244 Dalton Road	£7,610
Parish precepts (net of £15,000 in original estimate)	£88,500
Movement in reserves	£17,750
Final Net Revenue Budget	£11,168,690

Total Revenue Financing	Amendment
Amount as per Executive Committee, 23 rd January, 2013	(£11,054,830)
Amendments:	
Final Settlement reduction	£70
Additional New Homes Bonus	(£23,170)
Parish precepts	(£90,760)
Final Total Revenue Financing	(£11,168,690)

Public consultation

As agreed at the Executive Committee on 23rd January, 2013, a public consultation has been carried out from 24th January, 2013 to 15th February, 2013 by publishing the Budget Proposals on the Council's website.

There have been no responses to the consultation.

Overview and Scrutiny

The budget proposals were reported to the Overview and Scrutiny Committee on 31st January, 2013. At this meeting, Members of the Committee were supportive of the budget proposals. An extract of the Minutes referring to the budget proposals are attached at **Appendix 2**.

	Actual Expenditure 2011-2012	Original Budget 2012-2013	Projected Budget 2012-2013	Proposed Budget 2013-2014
Staff pay	5,341,265	4,683,670	4,705,490	4,486,110
Pension accounting	421,896	0	0	0
Staff other costs	793,630	119,740	227,950	106,900
Transport	164,455	124,650	139,030	103,320
Property	1,994,633	2,045,000	2,092,240	1,930,040
Supplies and services	3,653,287	2,706,020	3,348,130	2,575,390
Contracts	6,391,006	6,585,060	6,467,810	6,655,090
Concessionary travel	(15,580)	0	0	0
Benefits	25,942,388	26,555,180	26,598,750	20,445,750
Benefits grants	(26,126,744)	(26,431,880)	(26,431,880)	(20,350,750)
External income	(9,509,063)	(7,594,200)	(7,475,170)	(6,666,480)
Direct Costs	9,051,173	8,793,240	9,672,350	9,285,370
Internal recharges	4,327,340	3,270,030	3,265,760	2,864,580
Capital charges	7,069,083	1,942,890	1,942,890	1,816,660
Internal income	(5,188,759)	(4,235,920)	(4,231,650)	(3,826,360)
Indirect Costs	6,207,664	977,000	977,000	854,880
Net Expenditure	15,258,837	9,770,240	10,649,350	10,140,250
External interest earned	(24,411)	(49,000)	(20,000)	(20,000)
External interest paid	584,644	637,440	584,650	659,050
Minimum Revenue Provision	1,085,674	943,200	935,370	955,660
Items excluded from Council Tax	(5,493,424)	(1,942,890)	(1,944,790)	(1,816,660)
Items included in Council Tax	1,816,189	1,110,810	1,083,730	1,164,870
Movements in reserves	1,204,783	2,682,848	1,813,778	85,520
Movements in the balance	0	0	61,610	0
Net Revenue Budget	14,432,292	13,152,648	13,163,698	11,168,690
Budget Funded by:				
Revenue support grant	(1,656,828)	(120,065)	(120,065)	(4,109,380)
NDR pool income	(5,360,118)	, ,	, ,	(2,733,860)
Local Services Support grant	,	(2,085,778)	,	Ó
New homes bonus	(172,065)			(212,970)
New Burdens	Ó	Ó	(11,050)	(16,400)
Other Government grants	0	0	Ó	(250,000)
Council Tax Freeze grant	(108,795)	0	0	0
Collection fund - Barrow	(4,476,737)	(4,602,250)	(4,602,250)	(3,823,640)
Collection fund - surplus	0	0	0	(22,440)
Collection fund - deficit	0	24,454	24,454	0
Total Revenue Financing	(14,432,292)	(13,152,648)	(13,163,698)	(11,168,690)

BOROUGH OF BARROW IN FURNESS OVERVIEW AND SCRUTINY COMMITTEE

Meeting, Thursday, 31st January, 2013 at 2.00 p.m.

REFERRED ITEMS

THE FOLLOWING MATTERS ARE REFERRED TO COUNCIL FOR DECISION

35 - Scrutiny of the Council Budget for the Year 2013-2014

The Borough Treasurer submitted a report stating that the Executive Committee on 23rd January, 2013 had considered the budget proposals for 2013-2014 and their recommendations would be before Council on 26th February, 2013. It was noted that the Executive Committee had recommended the Council to agree to retain the Neighbourhood Management Team and the operational costs of 242-244 Dalton Road at a cost of £87,690 which was different to the recommendation outlined in the report to the Executive Committee on 23rd January, 2013 which was to agree to retain the Neighbourhood Management Team at a cost of £75,870.

She invited Members of this Committee to scrutinise the budget proposals and raise any concerns to full Council at their meeting on 26th February, 2013.

For Members' information the Executive Committee report with the related appendices had been appended to her report.

A Member had suggested monitoring capital expenditure. The Borough Treasurer advised the Committee that capital expenditure was reported to the Executive Committee on a quarterly basis and that the report could be adapted to be reported to this Committee also.

The Borough Treasurer responded to Members' questions in relation to the budget proposals for 2013-2014.

RECOMMENDED:- To agree that Members were satisfied with the budget proposals for 2013-2014 as approved by the Executive Committee at its meeting on 23rd January, 2013 and agreed to forward these proposals to full Council for approval at its meeting on 26th February, 2013.

COUNCIL		Agenda
Date of Meeting:	26th February, 2013	Item
Reporting Officer:	Borough Treasurer	5

Title: Setting the Council Tax for the year commencing 1st April, 2013

Summary and Conclusions:

The purpose of this report is to calculate and set the Council Tax for the year 2013-2014.

Recommendations:

Members are recommended –

- 1. To note that the Police Authority precept is subject to approval on 22nd February, 2013. Should these figures be changed, an update will be provided at the meeting; and
- 2. To approve the formal Council Tax resolutions as detailed in Section VII of the report.

Report

Calculating and setting the Council Tax for 2013-2014

Introduction

The calculation and setting of the Council Tax for the Borough area is closely prescribed by legislation. This report sets out the individual components of the calculation and concludes with the formal resolution in accordance with the statutory requirements.

Budget

At this meeting the Council is considering the approval of the 2013-2014 General Fund revenue budget of £11,168,690; this includes £90,760 of Parish Council precepts.

The Council's budget is the amount required to meet the years estimated expenditure net of any income raised in fees and charges or service specific grant funding.

The budget includes the following precepts issued by the Parish Councils for 2013-2014:

Precept	£
Dalton with Newton Town Council	63,040
Askam and Ireleth Parish Council	24,350
Lindal and Marton Parish Council	3,370
Total parish precepts	90,760

The Council Tax Requirement for the Borough is £3,823,640 made up as follows:

Item	£
General Fund revenue budget	11,077,930
Less general grants	(7,322,610)
Less the Collection Fund deficit	(22,440)
Council Tax Requirement excluding parish precepts	3,732,880
Plus the parish precepts	90,760
The Council Tax Requirement	3,823,640

The legislation requires the Council's revenue budget to be grossed up to show the estimated total expenditure and income for 2013-2014:

Item	£
Total gross expenditure	55,062,690
Total gross income	(51,239,050)
The Council Tax Requirement	3,823,640

Council Tax Base

The following Council Tax Bases for the Borough and the parished areas have been set for 2013-2014 as notified to the Executive Committee on 23rd January, 2013:

Whole Area	17,534.36
Dalton with Newton	2,148.57
Askam and Ireleth	1,006.95
Lindal and Marton	258.00

Calculation of the Basic Council Tax for the Borough Council

The Council's Basic Amount of Council Tax for Band D dwellings is calculated as follows:

Gives the Basic Amount of Council Tax	£212.89
Divided by the Council Tax Base for the Whole Area	17,534.36
The Council Tax Requirement excluding parishes	£3,732,880

This Band D rate of Council Tax is, in effect, an average across the parished and unparished areas of the Borough. The statutory calculation then arrives at the

Basic Amounts of Council Tax (for Band D dwellings) for the individual areas as follows:

Area	Basic Amount
Barrow (unparished)	£212.89
Dalton with Newton Parish	£242.23
Askam and Ireleth Parish	£237.07
Lindal and Marton Parish	225.95

Table 1 in Section VII.4 shows the tax amounts for each band and parish in the Council's area.

<u>Cumbria County Council and Police Authority precepts and amounts of Council Tax</u>

Cumbria County Council set its budget for 2013-2014 resulting in a precept of £20,366,159. The Police Authority set its budget with a precept of £3,588,582. See Table 2 in Section VIII.5 for the banded amounts of Council Tax.

Setting the Council Tax

The calculated Borough, Police Authority and Cumbria County Council elements are added to calculate the composite Council Tax. The Council Tax for each category of dwellings is shown in table 3 in Section VII.6. After setting the Council Tax, the Council is required to advertise the amounts within 21 days in at least one local newspaper.

Schedule of precept instalments

The precepts issued by Cumbria County Council and the Police Authority are payable in equal monthly instalments on dates to be agreed with the two authorities. The Borough Council's demand will be paid to the General Fund by instalments on the same dates. The three parish precepts will be paid over in full on the April precept payment date.

Instalment dates

Council Tax and NNDR bills are payable in ten instalments. The payment dates, which will maximise cash flow, are as follows; these may have to be adjusted in the event of any delay in issuing bills:

Instalment	Date	Instalment	Date
1	1 st April 2013	6	1 st September 2013
2	1 st May 2013	7	1 st October 2013
3	1 st June 2013	8	1 st November 2013
4	1 st July 2013	9	1 st December 2013
5	1 st August 2013	10	1 st January 2014

Resolutions

Members are recommended to adopt the following resolutions:

- 1. It be noted that on 23rd January, 2013, the Council calculated the Council Tax Base for the year 2013-2014 in accordance with Regulations made under Section 33(5) of the Local Government Finance Act 1992, as amended (the Act):
 - a. for the whole Borough area as 17,534.36 in accordance with Regulation 3 of the Local Authorities (Calculation of Council Tax Base) Regulation 1992, as its Council Tax Base for the year;
 - b. for dwellings in those parts of the Borough area to which a Parish Precept relates:

Dalton with Newton	2,148.57
Askam and Ireleth	1,006.95
Lindal and Marton	258.00

being the amounts calculated by the Council, in accordance with Regulation, as the amounts of its Council Tax Base for the year for dwellings in those parts of its area to which one or more special items relate.

- 2. That the Council Tax Requirement for the Council's own purposes for 2013-2014 (excluding Parish Precepts) is £3,732,880.
- 3. That the following amounts be calculated for the year 2013-2014 in accordance with Sections 31 to 36 of the Local Government and Finance Act 1992:
 - a. £55,062,690 being the aggregate of the amounts, which the Council estimates for the items, set out in Section 31A (2) of the Act taking into account all precepts issued to it by Parish Councils.
 - b. £51,239,050 being the aggregate of the amounts, which the Council estimates for the items, set out in Section 31A (3) of the Act;
 - c. £3,823,640 being the amount, by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A (4) of the Act, as its Council Tax requirement for the year.
 - d. £212.89 being the amount at 3(c) above, all divided by the item at 1(a) above, calculated by the Council, in accordance with Section 31B of the Act, as the Basic Amount of its Council Tax for the year (including Parish Council precepts).
 - e. £90,760 being the aggregate amount of all special items (Parish Council precepts) referred to in Section 34(1) of the Act.

- f. £212.89 being the Basic Amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates as set out in Section 52ZX of the Act.
- 4. **Table 1** Council Tax for parts of the Council's Area:

Band	Ratio	Barrow £.p	Dalton with Newton £.p	Askam and Ireleth £.p	Lindal and Marton £.p
А	6/9	141.93	161.49	158.05	150.63
В	7/9	165.58	188.40	184.39	175.74
С	8/9	189.24	215.32	210.73	200.84
D	9/9	212.89	242.23	237.07	225.95
E	11/9	260.20	296.06	289.75	276.16
F	13/9	307.51	349.89	342.43	326.37
G	15/9	354.82	403.72	395.12	376.58
Н	18/9	425.78	484.46	474.14	451.90

5. That it be noted that for the year 2013-2014, Cumbria County Council and the Police Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each of the categories of dwellings shown in **Table 2** below:

Band	Cumbria County Council £.p	Police Authority £.p
Α	774.33	136.44
В	903.39	159.18
С	1,032.44	181.92
D	1,161.50	204.66
Е	1,419.61	250.14
F	1,677.72	295.62
G	1,935.83	341.10
Н	2,323.00	409.32

6. That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in **Table 3** below as the amounts of Council Tax for the year 2013-2014 for each of the categories of dwellings:

Band	Barrow £.p	Dalton with Newton £.p	Askam and Ireleth £.p	Lindal and Marton £.p
Α	1,052.70	1,072.26	1,068.82	1,061.40
В	1,228.15	1,250.97	1,246.96	1,238.31
С	1,403.60	1,429.68	1,425.09	1,415.20
D	1,579.05	1,608.39	1,603.23	1592.11
E	1,929.95	1,965.81	1,959.50	1,945.91
F	2,280.85	2,323.23	2,315.77	2,229.71
G	2,631.75	2,680.65	2,672.05	2,653.51
Н	3,158.10	3,216.78	3,206.46	3,184.22

7. Determine that, in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, the Council's Basic Amount of Council Tax for 2013-2014 of £212.89 compared to £208.92 for the previous year (an increase of 1.9%) is not excessive.