BOROUGH OF BARROW-IN-FURNESS

OVERVIEW AND SCRUTINY COMMITTEE

Meeting:- Thursday 7th July, 2016 at 2.00 p.m. (Committee Room No. 4)

AGENDA

PART ONE

- 1. To note any items which the Chairman considers to be of an urgent nature.
- 2. To receive notice from Members who may wish to move any delegated matter non-delegated and which will be decided by a majority of Members present and voting at the meeting.
- 3. Admission of Public and Press

To consider whether the public and press should be excluded from the meeting during consideration of any of the items on the agenda.

4. Declarations of Interest

To receive declarations by Members and/or co-optees of interests in respect of items on this Agenda.

Members are reminded that, in accordance with the revised Code of Conduct, they are required to declare any disclosable pecuniary interests or other registrable interests which have not already been declared in the Council's Register of Interests. (It is a criminal offence not to declare a disclosable pecuniary interest either in the Register or at the meeting).

Members may however, also decide, in the interests of clarity and transparency, to declare at this point in the meeting, any such disclosable pecuniary interests which they have already declared in the Register, as well as any other registrable or other interests.

- 5. Apologies for Absence/Attendance of Substitute Members.
- 6. Confirmation of Minutes of the meeting held on 2nd June, 2016 (copy attached).
- **(D)** 7. Contamination of Recycling Waste.
- (D) 8. Work Programme.

NOTE (D) – Delegated (R) – Referred

Membership of Committee

Councillors Heath (Chairman) Cassidy (Vice-Chairman) Gill Husband McLeavy Preston Proffitt C. Thomson M. A. Thomson Wall Williams One Vacancy

For queries regarding this agenda, please contact:

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Published: 29th June, 2016.

BOROUGH OF BARROW IN FURNESS

OVERVIEW AND SCRUTINY COMMITTEE

Meeting, Thursday, 2nd June, 2016 at 2.00 p.m.

PRESENT:- Councillors Cassidy (Vice-Chairman), Husband, McLeavy, C. Thomson and M. A. Thomson.

Officers Present:- John Penfold (Corporate Support Manager), Brooke Parsons (Corporate Support Assistant) and Paula Westwood (Democratic Services Officer - Member Support).

1 – Declaration of Interest

Councillor M. A. Thomson declared an other registrable interest in Agenda Item 10 – Work Programme as she was part owner of an allotment.

2 – Apologies for Absence

Apologies for absence were received from Councillors Heath (Chairman), Gill, Opie, Preston, Proffitt, Wall and Williams.

3 – Minutes

The Minutes of the meeting held on 2nd March, 2016 were taken as read and confirmed.

4 – Appointments on Outside Bodies, Panel, Working Groups etc.

The Corporate Support Manager advised the Committee that at the Annual Council meeting on 10th May, 2016 the allocation of seats in respect of Forums, Panels, Working Groups etc. had been agreed.

Members had been requested to appoint Members to the Leisure Services Group for 2016/2017 and were requested to note that the membership for 2015/2016 had been Councillors Gill, Heath, C. Thomson, M. A. Thomson and Wall.

A Member had raised concerns that the Leisure Services Group had only met on one occasion and the Corporate Support Manager had agreed to look into arranging another meeting.

RESOLVED:- To agree that the following Councillors be appointed to the Leisure Services Group for 2016/2017:-

Labour (3) – Councillors C. Thomson, M. A. Thomson and Wall.

Conservative (2) – Councillors Gill and McLeavy.

5 – Comparison of Recycling Performance

The Corporate Support Assistant submitted a report providing Members with recycling tonnages and the income from the Recycling Reward Scheme.

The Corporate Support Manager advised that the Council received an income for the separate collection of recycling. This was a variable income called the Recycling Reward Scheme and the Council received £64.08 per tonne in 2015/2016. The Council had received £553,346 from the Recycling Reward Scheme in 2015/2016 which was £3,986 lower than in 2014/2015. This was attributed to less green waste due to the cold spring compared to last year and a reduction in the amount of paper collected.

In the 2014/2015 year, the variable income had been marginally higher at £557,332 when the recycling reward value was £62.21 per tonne.

An analysis of the income from the Recycling Reward Scheme collection compared to the projected income in the Budget Book had indicated that in 2014/2015 the actual income had been £28,500 more than projected and in 2015/2016 it had been £13,300 more. There had been 3.8% less recycling waste collected which had been offset by a 3% indexation increase in the recycling reward value, as detailed in Table 1.

Table 1: Proj	ected and	actual	incomes	from	Recy	<u>/cling</u>	Reward
						-	

Financial Year	Budgeted Income from Recycling Reward	Total Income
2015/16	£540,000	£553,346.18
2014/15	£530,000	£558,471.61

The breakdown of tonnages in Table 2 indicated that the lower recycling level in 2015/2016 had been mainly due to less green waste and paper being collected.

Financial	Kerbside	Bringsite	Green	WEEE	Paper	Total Tonnes
Year	comingled	comingled				
2015/16	3477	774	3214	92	778	8335
2014/15	3532	744	3683	86	933	8978

Cumbria County Council had been exploring the option of removing the indexation increase. If that happened there would be a reduction in the income from recycling rewards. The tonnage collected in 2015/2016 had been lower than in 2014/2015 which indicated that the downward trend observed in recent years was continuing.

Table 2 indicated that the bringsite co-mingled stream and the WEEE stream had increased while there had been a significant decrease in kerbside paper collection and a marginal decrease in green waste collection.

The recycling incentivisation grant which the Council received following a successful bid was being used to increase the amount of recycling collected. The scheme had started in the second half of 2015/2016 and the impact would continue to be monitored.

Members had commented that an increase in availability of electronic media may have attributed to the reduction in the amount of waste paper being recycled.

RESOLVED:- To note the report.

6 – Work Programme

The Corporate Support Manager presented the current Work Programme to the Committee and requested Members to consider and prioritise the reviews to be undertaken in 2016/2017. Full details of the Work Programme can be seen in Table 1 of Minute No. 7 (below).

Progress on each of the items in the Work Programme

Items 1 (Allotments), 3 (Coastal Protection) and 8 (Cultural Services) had now been completed and that Items 2 (Street Cleanliness) and 9 (Policy and Strategy) were standing items for this Committee.

Item 5 (Town centres development and supporting local traders) - He advised that Barrow had recently become a Business Improvement District and it had been recommended that the Committee monitored their initiatives. Reviewing arrangements at this time may duplicate their efforts.

Item 6 (Highways and car parking) - A car parking review had been carried out by the BIT Team to inform the Budget Strategy. Also, on-street car parking had been taken over by Cumbria County Council.

Item 8 (Cultural Services) - An external review had been undertaken to inform the Budget Strategy.

Item 11 (Localised Flooding) - This was managed by Cumbria County Council's Making Space for Water Programme. The Environmental Health Enforcement Officer had provided a presentation to Members about how that worked.

At today's meeting the Committee had agreed to add Playgrounds to the Work Programme for 2016/2017 and the Corporate Support Manager had invited Members of the Committee to let him know prior to the next meeting if they had any additional items which they wished to add to the Work Programme.

RESOLVED:- That the Corporate Support Manager would report back at the next meeting with a draft Work Programme for 2016/2017 to include Playgrounds along with any other suggestions received by Members in the meantime.

REFERRED ITEM

THE FOLLOWING MATTERS ARE REFERRED TO COUNCIL FOR DECISION

7 – Annual Report 2015/2016

The Corporate Support Manager presented the Scrutiny Annual Report for 2015/2016.

The Council had one Overview and Scrutiny Committee with the remit to investigate, scrutinise, monitor, oversee and comment on service delivery mechanisms, policy implementation, or any other issue affecting the Borough or its residents provided that they had previously been considered by either Executive Committee or Council.

Membership of the Overview and Scrutiny Committee in 2015/2016 was:-

Councillors Heath (Chairman), Cassidy (Vice-Chairman), Gill, Husband, McLeavy, Opie, Preston, Proffitt, C. Thomson, M. A. Thomson, Wall and Williams.

Members had previously agreed to develop a four year work programme up to March 2016 and had identified topics for review. These were presented in Table 1 below.

The Committee recognised that additional urgent items may be identified during the period and that they would be considered in an appropriate timeframe.

Item	Торіс	Scope of the review
1	Allotments.	To review the Council's arrangements for managing tenancies and the waiting list. Ensure the allotment service was financially sustainable.
2	Street cleanliness.	To review to Council's arrangements for working with the Contractor to deliver a higher standard of street cleanliness. To ensure appropriate arrangements were in place to manage external factors the impact on street cleanliness e.g. seagulls and fly tipping.
3	Coastal protection.	The implementation of phase four of the Flood and Coastal Erosion Risk Management Strategy had resulted in changes to way in which coastal defence projects were funded. The review would focus on our medium term project plan and how it would be funded.
4	Estates and asset management.	To review arrangements for maximising income from our assets and the potential for the disposal of redundant assets.

<u>Table 1</u>

5	Town centres development and supporting local traders.	Review arrangements for supporting local traders in the current economic climate.
6	Highways and car parking	Review the provision of highways maintenance by Cumbria County Council. Review street lighting and on-street parking arrangements.
7	Economic Development, planning and development control.	Review arrangements for planning and economic development in light of the reduced funding as a result of the Government's deficit reduction programme. Ensure the Council continued to have appropriate arrangements in place to access development funding
8	Cultural Services	Review the impact of the Council's service review on cultural services. The review would consider events, distribution of funding and service charges.
9	Policy and strategy	Monitor the development of and performance against the Council's key priorities.
10	Housing strategy	Review availability of private sector and social housing and consider partnership arrangements to ensure that the availability of housing in the borough met demand.
11	Localised flooding	Review arrangements to protect residents and property against local flooding.

From the above Work Programme, Items 1 (Allotments), 3 (Costal Protection) and 8 (Cultural Services) had been completed prior to the start of 2015/2016. Items 2 (Street Cleanliness) and 9 (Policy and Strategy) were standing items for this Committee. Item 11 (Localised Flooding) had been reviewed during 2015/2016. Members of the Committee had also considered reviewing Item 10 (Housing Strategy).

Housing Strategy

The Council's Principal Planning Officer had addressed the Committee and provided Members with an update on the consultation process and the timetable for the Local Plan production.

The Committee had been informed that the Borough's existing Local Plan had been adopted in 2001 and therefore some of the policies were out of date and needed updating or replacing. The Planning Policy Team was responsible for preparing the new Local Plan which sets the broad framework for acceptable development in the Borough for the next 15 years, up to 2031.

In line with the Regulations, a number of assessments and consultation stages were required throughout the process of drafting the new Local Plan, however, the timetable suggested the Plan would be examined and adopted in 2016.

Members had agreed to defer reviewing the Housing Strategy until the Local Plan had been adopted.

Localised Flooding

Members had requested that this Committee reviewed arrangements for localised flooding as part of their Work Programme. It was noted that Cumbria County Council was the Lead Partner for Flood Management and had established Making Space for Water Groups (MSfWG) for each of the six districts.

The Environmental Protection Officer who was the Council's Lead Officer on the MSfWG had provided a presentation of the current arrangements for preventing and dealing with local flooding. Members had been provided with a list of the current flood hotspots within the Borough.

Members had been satisfied that appropriate arrangements were in place.

Street Cleanliness

Members had received a number of street cleansing reports and raised their concerns regarding the reduction in the amount of waste being recycled which had reduced from 8978 tonnes in 2014/15 to 8335 tonnes in 2015/16. This had been due to a significant reduction in the amount of paper collected and a reduction in green waste which may have been attributed to the cold spring.

Members had also been concerned about an increase in contamination in green waste collections, which had been attributed to residents using their green waste bins for residual waste.

Friends of Barrow Cemetery Group

Members had requested that we considered establishing a 'Friends of the Cemetery' Group.

This had been progressed and Barrow Cemetery had become an associate member of the Federation of Cemetery Friends, and were now working towards full membership.

The Cemetery had around 1000 trees and the Council were required to keep a record of them. It had been suggested that Quick Response codes would be one option to keep track of the trees; another benefit of them would be that members of the family could also add more information onto the code about the person passed. Currently a trial to assess the viability of using the Quick Response codes was being undertaken by Cemetery staff.

RECOMMENDED:- (i) To note the Annual Report; and

(ii) To agree to present the Annual Report to full Council.

The meeting closed at 2.15 p.m.

Part One **(D) OVERVIEW AND SCRUTINY COMMITTEE** Agenda **Date of Meeting:** 7th July, 2016 Item 7 **Reporting Officer: Corporate Support Assistant** Title: **Contamination of Recycling Waste Summary and Conclusions:** To provide Members with recycling tonnages and the income from the recycling reward scheme. **Recommendation:** To consider the information and take note of the report.

<u>Report</u>

Biffa collects recycled materials on behalf of Barrow Borough Council, in 2015/2016 there was a significant increase in the level of contamination which is estimated by grammatical sampling of Biffa's MRF in Hartlepool from 6% to 12%. Biffa have attributed the increase to contamination by residents at the Council's bringsite. The Council acknowledge that this is a contributory factor, however analysis of waste collection data has identified another potential source.

On a number of occasions recently, the recycled materials have been collected using refuse collection vehicles which were used for refuse collection immediately prior to being used for recycling collection at the bringsites, see table below.

Date	Site Name	Waste Description	Vehicle Reg.	Round	Time
29/03/2016	H WICKS (LINDAL) LTD	MIXED PACKAGING	VU10HWL	BS1	10:19
29/03/2016	SHANKS WASTE MANAGEMENT LTD	MIXED MUNICIPAL WASTE	VU10HWL	BS1	09:23
30/03/2016	H WICKS (LINDAL) LTD	MIXED PACKAGING	VU10HWF	BS1	09:53
30/03/2016	SHANKS WASTE MANAGEMENT LTD	MIXED MUNICIPAL WASTE	VU10HWF	BS1	09:12
06/04/2016	H WICKS (LINDAL) LTD	MIXED PACKAGING	VU10HWL	BS1	09:44
06/04/2016	SHANKS WASTE MANAGEMENT LTD	MIXED MUNICIPAL WASTE	VU10HWL	BS1	09:06
12/04/2016	H WICKS (LINDAL) LTD	MIXED PACKAGING	VU10HWL	BS1	10:18

12/04/2016	SHANKS WASTE MANAGEMENT LTD	MIXED MUNICIPAL WASTE	VU10HWL	BS1	09:28
20/04/2016	H WICKS (LINDAL) LTD	MIXED PACKAGING	VU10HWL	BS1	09:45
20/04/2016	SHANKS WASTE MANAGEMENT LTD	MIXED MUNICIPAL WASTE	VU10HWL	BS1	09:04
29/04/2016	H WICKS (LINDAL) LTD	MIXED PACKAGING	VU10HWE	BS1	10:02
29/04/2016	SHANKS WASTE MANAGEMENT LTD	MIXED MUNICIPAL WASTE	VU10HWE	BS1	09:46
04/05/2016	H WICKS (LINDAL) LTD	MIXED PACKAGING	VU10HWE	BS1	10:08
04/05/2016	SHANKS WASTE MANAGEMENT LTD	MIXED MUNICIPAL WASTE	VU10HWE	BS1	09:39
06/05/2016	H WICKS (LINDAL) LTD	MIXED PACKAGING	VU10HWL	BS1	09:01
06/05/2016	SHANKS WASTE MANAGEMENT LTD	MIXED MUNICIPAL WASTE	VU10HWL	BS1	09:55

This practice is very likely to lead to increased contamination due to refuse materials being left in the vehicle after tipping.

Contamination in Green Waste

As well as Biffa collecting recyclable materials on behalf of the Council, they also collect our green waste. There has been a substantial increase in contaminated green waste collections as shown in the table below.

The table shows that of the green waste which Biffa disposed of at Sinkfall recycling in May 2016, 29.5% of the deliveries were contaminated.

DATE	TIME IN	TIME OUT	TICKET NO	VEHICLE REG	NET	GROSS	TARE	
02/05/2016	14:03	14:09	4591	VU10 HWJ	10340	24000	13660	
03/05/2016	10:18	10:24	4596	VU10 HWJ	9160	22840	13680	
03/05/2016	13:12	13:16	4599	VU10 HWJ	4100	17660	13560	
04/05/2016	13:22	13:29	4612	VU10 HWJ	10280	23840	13560	Contaminated load
05/05/2016	09:39	09:45	4614	VU10 HWE	1340	14780	13440	
05/05/2016	11:20	11:28	4617	VU10 HWJ	9600	23180	13580	
05/05/2016	12:12	12:16	4620	VU10 HWJ	1380	15000	13620	
06/05/2016	09:39	09:44	4640	VU10 HWJ	5560	19180	13620	
06/05/2016	11:49	11:54	4648	VU10 HWE	7340	20680	13340	
09.05.16	11:26	11:31	4663	VU10 HWJ	10280	23860	13580	
09.05.16	15:59	16:05	4675	VU10 HWJ	10460	23980	13520	
10.05.16	09:27	09:34	4681	VU10 HWJ	8820	22480	13660	
10.05.16	13:28	13:33	4685	VU10 HWJ	10460	24100	13640	
10.05.16	15:33	15:38	4693	VU10 HWJ	5420	18940	13520	
11.05.16	10:27	10:32	4701	VU10 HWJ	9300	22960	13660	Contaminated load
11.05.16	13:21	13:26	4711	VU10 HWJ	4500	18200	13700	Contaminated load

12.05.16	09:58	10:04	4721	VU10 HWJ	10340	23900	13560	Contaminated load
12.05.16	13:55	14:00	4729	VU10 HWJ	9980	23780	13800	Contaminated load
12.05.16	15:20	15:24	4732	VU10 HWF	1140	14480	13340	
12.05.16	15:30	15:37	4734	VU10 HWJ	4140	17780	13640	Contaminated load
13.05.16	09:27	09:32	4737	VU10 HWJ	9080	22580	13500	
13.05.16	10:50	10:55	4738	VU10 HWJ	3020	16540	13520	
13.05.16	13:29	13:33	4745	VU10 HWF	1180	14560	13380	
16/05/2016	10:27	10:33	4749	VU10 HWJ	10000	23460	13460	
16/05/2016	13:45	13:52	4755	VU10 HWJ	9820	23520	13700	
16/05/2016	16:59	17:05	4761	VU10 HWJ	9840	23380	13540	
17/05/2016	14:59	15:06	4780	VU10 HWE	4020	17400	13380	
17/05/2016	15:08	15:12	4782	VU10 HWJ	5460	18880	13420	
17/05/2016	15:10	15:14	4783	VU10 HWG	4480	17880	13400	
17/05/2016	15:39	15:44	4785	VU10 HWF	8100	21520	13420	Contaminated load
17/05/2016	15:41	15:48	4786	VU10 HWH	9900	23360	13460	
18/05/2016	10:00	10:06	4790	VU10 HWJ	10240	23860	13620	Contaminated load
18/05/2016	14:12	14:17	4799	VU10 HWJ	10020	23780	13760	Contaminated load
18/05/2016	15:24	15:29	4800	VU10 HWJ	3920	17580	13660	Contaminated load
19/05/2016	09:40	09:44	4804	VU10 HWJ	9880	23460	13580	Contaminated load
19/05/2016	13:03	13:08	4811	VU10 HWJ	9860	23500	13640	
19/05/2016	13:51	13:55	4813	VU10 HWJ	2200	15760	13560	
20/05/2016	09:52	09:57	4818	VU10 HWJ	9100	22780	13680	Contaminated load
20/05/2016	13:00	13:05	4822	VU10 HWJ	9400	23080	13680	
20/05/2016	13:35	13:39	4823	VU10 HWF	1660	14820	13160	
23/05/2016	11:21	11:28	4832	VU10 HWJ	10320	23960	13640	
23/05/2016	14:44	14:50	4838	VU10 HWJ	8900	22540	13640	
23/05/2016	16:30	16:41	4842	VU10 HWJ	5360	19000	13640	
24/05/2016	09:45	09:50	4843	VU10 HWJ	10280	23960	13680	
24/05/2016	12:34	12:39	4847	VU10 HWJ	10340	23900	13560	
24/05/2016	16:32	16:37	4854	VU10 HWJ	10240	23880	13640	
25/05/2016	10:17	10:22	4857	VU10 HWJ	10480	24080	13600	
25/05/2016	13:58	14:05	4864	VU10 HWJ	7100	20640	13540	
26/05/2016	09:25	09:32	4871	VU10 HWJ	9640	23300	13660	Contaminated load
26/05/2016	12:30	12:36	4873	VU10 HWJ	9100	22760	13660	
26/05/2016	15:55	16:00	4886	VU10 HWJ	7060	20540	13480	
27/05/2016	09:44	09:50	4893	VU10 HWJ	9360	22960	13600	
27/05/2016	10:49	10:55	4894	VU10 HWJ	2260	15780	13520	
27/05/2016	16:39	16:43	4906	VU10 HWJ	2620	16120	13500	
30/05/2016	10:39	10:44	4910	VU10 HWJ	9800	23600	13800	

30/05/2016	11:34	11:38	4911	VU10 HWF	3900	17240	13340	
30/05/2016	13:47	13:53	4912	VU10 HWJ	9780	23300	13520	
30/05/2016	15:52	15:05	4914	VU10 HWJ	5040	18620	13580	
31/05/2016	09:34	09:41	4915	VU10 HWJ	10060	23600	13540	
31/05/2016	11:57	12:02	4917	VU10 HWJ	7360	20780	13420	
31/05/2016	15:11	15:15	4921	VU10 HWJ	8500	22080	13580	

Background Papers

Nil

OVERVIEW AND SCRUTINY COMMITTEE

Date of Meeting: 7th July, 2016

Part One (D) Agenda Item 8

Reporting Officer: Corporate Support Assistant

Title: Work Programme

Summary and Conclusions:

To provide Members with the updated work programme incorporating suggestions made at the meeting of this Committee in June.

Recommendation:

To consider the work programme for 2015-19 and prioritise the reviews to be undertaken in 2016/17.

<u>Report</u>

From the current work programme overleaf; Items 1) Allotments, 3) Costal Protection and 8) Cultural Services are complete, Items 2) Street Cleanliness and 9) Policy and Strategy are standing items for this Committee. We need to prioritise the work programme for 2016/17.

Item 5) Town centres development and supporting local traders. Barrow has recently become a Business Improvement District and it is recommended that we monitor their initiatives. Reviewing arrangements at this time may duplicate their efforts.

Item 6) High ways and car parking, a car parking review has been carried out by the BIT Team to inform the Budget Strategy. Also, on-street car parking has been taken over by Cumbria County Council.

Item 8) Cultural Services, there is an external review which has been undertaken to inform the Budget Strategy.

Item 11) Localised Flooding, is managed by Cumbria County Council's Making Space for Water Programme, Environmental Health's Enforcement Officer gave a presentation to Members about how this works.

Current Work Programme

Item	Торіс	Scope of the review
1	Street cleanliness.	To review to Council's arrangements for working with the contractor to deliver a higher standard of street cleanliness.

		To ensure appropriate arrangements are in place to manage external factors the impact on street cleanliness e.g. seagulls and fly tipping.
2	Policy and strategy	Monitor the development of and performance against the council's key priorities.
3	Cemeteries	Establish a "friends of the cemetery group".
		Review rules for dressing graves and cremation plots.
4	The Town Hall	Establish a "friends of the Town Hall group".
		Consider options to promote usage of the Town Hall
5	Estates and asset management.	To review arrangements for maximising income from our assets and the potential for the disposal of redundant assets.
6	Towncentresdevelopmentandsupportinglocaltraders.	Review arrangements for supporting local traders in the current economic climate.
7	Highways and car parking	Review the provision of highways maintenance by Cumbria County Council. Review street lighting and on-street parking arrangements.
8	Economic Development, planning and development control.	Review arrangements for planning and economic development in light of the reduced funding as a result of the Governments deficit reduction programme. Ensure the Council still has appropriate arrangements in place to access development funding
9	Housing strategy	Review availability of private sector and socially housing and consider partnership arrangements to ensure that the availability of housing in the borough meets demand.
10	Localised flooding	Collect information from other agencies to determine whether appropriate action is being taken to minimise the impact of localised flooding

In addition to the existing work programme the following topics have been suggested for inclusion:

- Shop front grants;
- Wheelchair access in Barrow Town Centre;
- Fracking;
- Coastal management;
- Revenue and Benefits Service;
- Advertising events in the town; and
- Issues relating to Egerton Court.

I will table additional information on each of the above subjects at the meeting.

Background Papers

Nil